118TH CONGRESS 1ST SESSION

(0.1.10)

(Original Signature of Member)

H. R. |

To amend the Food Security Act of 1985 to establish a pilot program that focuses Department of Agriculture conservation funding on reducing the most problematic nutrients in the highest-impact areas, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms. Kaptur introduced the following bill; which was referred to the Committee on

A BILL

To amend the Food Security Act of 1985 to establish a pilot program that focuses Department of Agriculture conservation funding on reducing the most problematic nutrients in the highest-impact areas, and for other pur-poses.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Healthy Farms
- 5 Healthy Watersheds Act of 2023".

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2	Congress finds that—
3	(1) the Great Lakes, the Chesapeake Bay, and
4	other water bodies of national significance are inte-
5	gral to the health and wealth of millions of Ameri-
6	cans;
7	(2) excessive loading of nutrients in these water
8	bodies leads to eutrophication, harmful algal blooms,
9	and dead zones that threaten human health and ad-
10	versely impact fish and wildlife resources, tourism,
11	and industry;
12	(3) the Federal Government, State and local
13	governments, non-profit organizations, and private
14	entities have expended billions of dollars to reduce
15	nutrient loading in the Great Lakes, the Chesapeake
16	Bay, and other water bodies of national significance;
17	(4) despite the investments described in para-
18	graph (3), harmful algal blooms and dead zones con-
19	tinue to occur in the Great Lakes, the Chesapeake
20	Bay, and other water bodies of national significance;
21	(5) phosphorus, particularly dissolved reactive
22	phosphorus, is a primary driver of eutrophication in
23	the Great Lakes, the Chesapeake Bay tributaries,
24	and other water bodies of national significance;
25	(6) targeted, strategic assistance to producers

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in agricultural sub-watersheds with high levels of

1	dissolved reactive phosphorus loading has the poten-
2	tial to significantly improve water quality the Great
3	Lakes, the Chesapeake Bay, and other water bodies
4	of national significance; and
5	(7) the Natural Resources Conservation Service
6	of the Department of Agriculture is well positioned
7	to provide the targeted, strategic assistance de-
8	scribed in paragraph (6) through its conservation
9	programs.
10	SEC. 3. HEALTHY FARMS HEALTHY WATERSHEDS ACTION
11	PROGRAM.
12	Subchapter A of chapter 4 of title XII of the Food
13	Security Act of 1985 (16 U.S.C. 3839aa et seq.) is amend-
14	ed by adding at the end the following:
15	"SEC. 1240H-1. HEALTHY FARMS HEALTHY WATERSHEDS
16	ACTION PROGRAM.
17	"(a) Definitions.—In this section:
18	"(1) COVERED AGREEMENT.—The term 'cov-
19	ered agreement' means a contract or agreement
20	under the program or a covered program entered
21	into for purposes of the Healthy Farms Healthy Wa-
22	tersheds Action Program carried out under this sec-
23	tion.
24	"(2) COVERED PROGRAM.—The term 'covered
25	program' means the following:

"(A)	The	agricultural	conservation	ease-
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2	ment program.
3	"(B) The regional conservation partnership
4	program.
5	"(C) The conservation stewardship pro-
6	gram, not including the grassland conservation
7	initiative under section 1240L-1.
8	"(D) The conservation reserve program.
9	"(E) The programs established by the Sec-
10	retary to carry out the Watershed Protection
11	and Flood Prevention Act (16 U.S.C. 1001 et
12	seq.), except for any program established by the
13	Secretary to carry out section 14 (16 U.S.C.
14	1012) of that Act.
15	"(3) ELIGIBLE ACTIVITY.—The term 'eligible
16	activity' means a practice, activity, agreement, ease-
17	ment, or related conservation measure that is avail-
18	able under the statutory authority for the program
19	or a covered program.
20	"(4) Eligible partner.—The term 'eligible
21	partner' means an eligible partner under the re-
22	gional conservation partnership program established
23	under subtitle I.
24	"(5) PRIORITY WATERSHED.—The term 'pri-
25	ority watershed' means a watershed that is—

	"((A)	delineated	at the	hvdro	logic	unit	code
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2	level 12 in the Watershed Boundary Dataset
3	managed by the United States Geological Sur-
4	vey;
5	"(B) located in an area designated by the
6	Secretary as a critical conservation area under
7	section 1271F; and
8	"(C) designated by a Federal interagency
9	task force or council, or other appropriate Fed-
10	eral interagency group, as a watershed most in
11	need of phosphorus reduction from agricultural
12	activities to improve water quality in a large
13	body of water of regional, national, or inter-
14	national significance.
15	"(b) In General.—The Secretary shall carry out a
16	pilot program, to be known as the Healthy Farms Healthy
17	Watersheds Action Program, to maximize reduction of dis-
18	
10	solved reactive phosphorus in priority watersheds through
19	solved reactive phosphorus in priority watersheds through the implementation of eligible activities in such watersheds
19	the implementation of eligible activities in such watersheds
19 20	the implementation of eligible activities in such watersheds under the program and covered programs in fiscal years
19 20 21	the implementation of eligible activities in such watersheds under the program and covered programs in fiscal years 2025 through 2031.
19 20 21 22	the implementation of eligible activities in such watersheds under the program and covered programs in fiscal years 2025 through 2031. "(c) ACTION PLANS.—

1	Healthy Watersheds Action Program and prepare
2	for each priority watershed so selected an action
3	plan to maximize reduction of dissolved reactive
4	phosphorus through implementation of eligible ac-
5	tivities in the watershed under the program and cov-
6	ered programs.
7	"(2) ELEMENTS.—An action plan prepared
8	under paragraph (1) shall include—
9	"(A) an appraisal of the extent to which
10	each eligible activity available for implementa-
11	tion in the watershed under the program or a
12	covered program is effective at reducing dis-
13	solved reactive phosphorus, based on existing
14	data and analysis;
15	"(B) identification of target implementa-
16	tion goals for each eligible activity available for
17	implementation in the watershed under the pro-
18	gram or a covered program that is determined
19	by the Secretary to be effective at reducing dis-
20	solved reactive phosphorus;
21	"(C) a strategy to monitor and adaptively
22	manage implementation of the action plan, in-
23	cluding implementation of applicable eligible ac-
24	tivities, that—

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"(i) leverages, to the maximum extent practicable, ongoing water quality moni-toring activities carried out in the water- shed by non-profit organizations, colleges and universities, and Federal, State, and local government agencies; and

"(ii) provides for the development and validation of integrated, reliable, and easy-to-use models for predicting changes in dissolved reactive phosphorus arising from implementation of such eligible activities; and

"(D) a strategy for enhanced outreach to

14	identify and recruit eligible partners and pro-
15	ducers in the watershed to increase adoption of
16	eligible activities determined to be effective by
17	the Secretary under subparagraph (B).
18	"(d) Prioritization.—The Secretary shall prioritize
19	entering into covered agreements to demonstrate—
20	"(1) non-digester methods to transition from
21	wet manure handling and storage to dry manure

handling and storage, including open solar drying or
composting of manure onsite, conversion of dairy
and livestock operations to pasture-based manage-
ment, solid separation technologies, vermifiltration,

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1	and scrape conversion, provided that such methods
2	do not otherwise result in the discharge or runoff of
3	wastewater with high dissolved phosphorus content
4	into a watershed;
5	"(2) methods to reduce dissolved reactive phos-
6	phorus inputs to a priority watershed from land
7	characterized by phosphorus—
8	"(A) that has accumulated from prior agri-
9	cultural land management activities; and
0	"(B) the levels of which exceed agronomic
11	rates; and
12	"(3) strategies to overcome barriers to imple-
13	mentation of methods to reduce dissolve reactive
14	phosphorus inputs to priority watersheds on vacant
15	and leased land.
16	"(e) INCENTIVE PAYMENTS.—Notwithstanding any
17	otherwise applicable limitation on payments under the pro-
18	gram or a covered program, during the period described
19	in subsection (b), the Secretary is authorized to make pay-
20	ments to producers and eligible partners under covered
21	agreements in accordance with a graduated scale of pay-

- 22 ment amounts based on measured, quantitative reductions
- 23 in dissolved reactive phosphorus achieved through the im-
- 24 plementation of eligible activities under the covered agree-
- 25 ments.

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1	"(f) Interpretation.—Nothing in this subsection
2	shall be construed to affect—
3	"(1) the duration authorized for a contract or
4	agreement under the program or a covered program;
5	"(2) any contract or agreement entered into
6	under the program or a covered program prior to
7	the date of enactment of the Healthy Farms Healthy
8	Watersheds Act of 2023, including the process or
9	criteria for renewing or extending such a contract or
10	agreement; or
11	"(3) any requirements relating to the program
12	or a covered program for any other purpose for
13	which the program or covered program is imple-
14	mented.
15	"(g) Coordination and Consistency.—
16	"(1) In GENERAL.—In carrying out the
17	Healthy Farms Healthy Watersheds Action Pro-
18	gram, the Secretary shall coordinate with relevant
19	Federal agencies and State and local governments.
20	"(2) Action plans.—The Secretary shall en-
21	sure that any action plan prepared for a priority wa-

22	tershed under subsection (c) is consistent to the
23	maximum extent practicable with any State water
24	quality management plan that includes the priority
25	watershed.

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1	"(h) Supplement Not Supplant.—Assistance pro-
2	vided under the Healthy Farms Healthy Watersheds Ac-
3	tion Program shall supplement, not supplant, assistance
4	provided to eligible partners or producers in a priority wa-
5	tershed under the program or a covered program for pur-
6	poses other than the purposes of the Healthy Farms
7	Healthy Watersheds Action Program.
8	"(i) Reports.—The Secretary shall provide to the
9	Committee on Agriculture of the House of Representatives
0	and to the Committee on Agriculture, Nutrition, and For-
11	estry of the Senate—
12	"(1) not later than January 1, 2027, an interim
13	report on implementation of the Healthy Farms
14	Healthy Watersheds Action Program; and
15	"(2) not later than June 1, 2032, a final report
16	on implementation of the Healthy Farms Healthy
17	Watersheds Action Program.".